

Committee-of-the-Whole Minutes

Tuesday, May 10, 2016

- PRESENT:** Mayor Scott Raes (*Chair*)
Alderman David Parker, Jr. (*Ward 2*)
Alderman Mike Wendt (*Ward 3*)
Alderman John Zelnio (*Ward 4*)
Alderman Lori Turner (*Ward 5*)
Alderman Kevin Schoonmaker (*Ward 6*)
Alderman Sean Liddell (*Ward 7*)
Alderman Stephanie Acri (*Alderman At-Large*)
- ABSENT:** Alderman Quentin Rodriguez (*Ward 1*)
- STAFF:** Lew Steinbrecher, City Administrator
Maureen Riggs, City Attorney
Tracy Koranda, City Clerk
Ray Forsythe, Planning & Development Director
Alison Fleming, Human Resources Manager
Lori Wilson, Parks Recreation Director
Nate Scott, Information Technology Manager
Bryon Lear, Library Director
Kim Hankins, Public Safety Director
Jeff Snyder, Battalion Chief
Scott Hinton, City Engineer
Kathy Carr, Finance Director
Jeff Anderson, City Planner
Mike Waldron, Public Works Director
Greg Swanson, Utilities General Manager
Tony Loete, Water Distribution Manager
JD Schulte, Fleet Services Manager
Todd Slater, Cemetery Sexton
Doug House, Municipal Services General Manager
- OTHERS:** Barb & Dick Sandberg, Historic Preservation Commission
Dick Potter, Historic Preservation Commission
Diann Moore, Resident
Ashley Davis, KWQC
Anthony Watt, The Dispatch

Mayor Raes called the meeting to order at 6:30 p.m. in Council Chambers.

Proclamation

- A Proclamation from Vietnam Vets of America to declare May 21, 2016 as “Welcome Home Vietnam Veterans Day.”

Presentation

- Maureen Riggs, City Attorney, gave an overview of the attached detail regarding the Role of City Council.
- Kathy Carr, Finance Director, gave an overview of the attached detail regarding Budgetary Comparisons.

Agenda Items

- 1. A Resolution amending Budget Resolution #1148-2015 by authorizing changes to various line items in the budget for FY 2016.** Kathy Carr, Finance Director, stated that budget amendments are compiled periodically throughout the fiscal year and presented to City Council for approval. These amendments are proposed to reflect recent changes to the current budget that avoid any adverse affect to the City's legal budgetary compliance. A motion was made by Alderman Schoonmaker to approve. Seconded by Alderman Wendt. Motion passed unanimously.
- 2. A Resolution authorizing approval of the Final Loan Closing Amendment for Illinois Environmental Protection Agency (IEPA) Drinking Water Project: L171271, which relates to the 2001 IEPA low interest loan for major improvements to the City's drinking water treatment plant.** Greg Swanson, Utilities General Manager, explained that the Illinois Environmental Protection Agency (IEPA) recently concluded all conditions relative to the project work associated with this existing loan have been satisfied. A Final Loan Closing Amendment is necessary to fulfill loan documentation requirements. A motion was made by Alderman Wendt to approve. Seconded by Alderman Parker. Motion passed unanimously.
- 3. A Resolution authorizing the Mayor and City Clerk to execute a contract with Economy Roofing & Insulating Co., Inc. for Project #04-16, Roof Removal and Replacement at Fire Station 3 & 4, in the amount of \$39,660.00.** Doug House, Municipal Services General Manager, indicated that bids were publicly open and read on April 26, 2016, with Economy Roofing & Insulating Co., Inc. submitting the lowest responsible and responsive bid in the amount of \$39,660.00. The roofs at Fire Stations 3 and 4 are believed to be original to the buildings and have been inspected and identified as being in need of replacement. A motion was made by Alderman Parker to approve. Seconded by Alderman Turner. Motion passed unanimously.
- 4. A Resolution authorizing the Mayor and City Clerk to execute a Road Salt Purchase Agreement for 2016-2017 Season with the City of Davenport.** Doug House, Municipal Services General Manager, stated that staff is recommending that the City agree to purchase 2,000 tons of salt with the Quad City joint salt bid as well as placing a reserve supplemental order of 4,500 tons, with the City of Davenport as the agent for said purchase. By participating in this contract, a lower cost per ton has been experienced. The City agrees to pay 50 % of the order between July 1, 2016, and July 10, 2016. After delivery, an invoice will be submitted for the balance. A motion was made by Alderman Parker to approve. Seconded by Alderman Liddell. Motion passed unanimously.
- 5. A Resolution authorizing the Chief of Police to accept a proposal from RACOM Corporation, Marshalltown, Iowa, for the purchase of four Project 25 (P25) capable control station radios and associated equipment in the amount of \$27,364.** Kim Hankins, Police Chief/Public Safety Director, explained that the current analog control station radios are over 15 years old and in need of replacement. Additionally, the Federal Communications Commission has mandated that all EDACS technology be migrated to digital P25 technology by January 1, 2017. The department's mobile radios were replaced with P25 compliant models in 2015. RACOM Corporation, the sole service and equipment provider for the radio system utilized by the City of Moline, has provided a quote to replace the four control station radios and related equipment in the amount of \$27,364. The proposed radios will support digital P25 based technology, and this final purchase will make the City fully P25 compliant. A Radio Equipment Fund was established during the 2013 budget process, and annual budget transfers since then have resulted in sufficient funds to make the purchase. A motion was made by Alderman Schoonmaker to approve. Seconded by AldermanZelnio. Motion passed unanimously.

6. A Resolution authorizing approval of a Proposal from Alfred Benesch & Company to Identify City of Moline Infrastructure Conflicts with the Proposed I-74 Improvements. Scott Hinton, City Engineer, indicated that construction work on the new I-74 Bridge and related roadway improvements is scheduled to begin in 2017. The Illinois Department of Transportation (IDOT) will enter into contracts to reconstruct I-74 and various local streets in Moline from the Mississippi River to approximately 0.9 miles south of Avenue of the Cities. IDOT plans to begin work in the fall of 2017. The City of Moline has existing infrastructure such as water mains, sanitary sewers, storm sewers, street lights, and traffic signals that conflict with this work. IDOT recently provided plans for the proposed work to the City of Moline and advised that all conflicts need to be eliminated prior to the start of the improvements. City staff does not have the ability to identify the conflicts in the required timeframe and needs to contract for the work. Alfred Benesch & Company worked with the City of Moline and other local, state, and federal agencies to develop the plans and specifications for all of the I-74 bridge replacement work and, as such, is the most qualified entity to identify the conflicts. Alfred Benesch & Company proposes to identify all City of Moline infrastructure conflicts with the I-74 improvements for hourly rates as identified in the attached detail, not-to-exceed \$19,150.00. A motion was made by Alderman Parker to approve. Seconded by AldermanWendt. Motion passed unanimously.

Informational

Scott Hinton, City Engineer, gave an overview of Prospect Park Pavilion repair options.

Public Comment

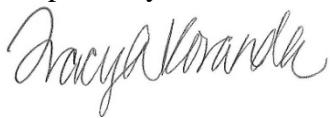
Diann Woods, 1916 Glenwood Drive, supports efforts to repair the Prospect Park Pavilion.

Dick Potter, Historic Preservation Commission Chairman, supports efforts to repair the Prospect Park Pavilion.

Barb Sandberg, 534 26th Avenue, expressed appreciation to Todd Green for helping to create the Historic Walking Tour maps and invited everyone to attend the Downtown Guided Walking Tour to be held on Saturday, May 14, 2016, at 10:00 a.m. starting at Model Printers.

The meeting adjourned at 7:40 p.m.

Respectfully submitted,



Tracy A. Koranda
City Clerk

THE ROLE OF CITY COUNCIL

As set forth in “You’ve Been Elected!
Now What Do You Do?”

IML publication

Main Point of Book:

Local Government has evolved from a relatively simple responsibility performed in one's spare time to a complex activity inserted into an already busy schedule.

The First Five Chapters discuss the challenges facing local governments and the role of the City Council in local government.

Chapter 1: The Challenges of Local Government

- Local government is more complex and time consuming
 - Examples:
 - Zoning Changes
 - Open Meetings Act
- Lines of authority are different in local government than in private business
 - Concentrated power in business vs. diluted power in municipalities

Chapter 2: Law and Theory

- Government is the most highly regulated of all industries.
- As a Home Rule Municipality, the City has all powers not limited or preempted by the Federal or State Constitution or statutes.
- The City has collective governance among the Mayor, the City Council, the City Administrator, the other boards and commissions of the City.
- Government Decision-making is Transparent and Subject to Media and Public Scrutiny.
- Government is Intended To Meet Objectives That Cannot Be Measured By Profit.
- Government Is Not Designed to Move Quickly or Cheaply

Chapter 3: Other Players

- Staff is responsible for performing the day-to-day functions of the local government.
- Staff may not agree with your decision, but they are professionals required to support the policies established by the elected officials.
- Staff should provide elected officials with the tools and information needed to govern effectively.

Chapter 4: Working Together for A Shared Vision

“If you don’t know where you are going, you might wind up someplace else.”

Yogi Berra

- Hold Strategic Planning or Visioning Workshops to develop an action plan.
- Review operations of the Council, meaning a review of how meetings are run.
- Have a CIP.

Chapter 5: Some Thoughts on Doing Your Job Well

Carver on Governance

- Council is policy maker; staff is policy administrator.
 - Council should focus on the big picture, don't get caught up in the minutiae (Ch. 9)
 - Give clear direction to staff (Ch. 9)
- Council should focus on the “ends,” not the “means” (as long as the “means” is prudent and ethical).
- Council should speak with one voice; dissent should occur prior to the vote on a subject.

Carver on Governance cont.

- Council should act as the informed “owner/representative” to bring the public values to the policy-making process and a bridge between constituents and staff.
- Council should stay informed about the execution of its policy to ensure proper governmental performance.

Legislative Role

- When deciding to legislate, make sure you have thoroughly defined the problem
 - Is the problem city-wide or does it only affect a few?
 - If only a few, can it be addressed by other means?
 - If the new ordinance requires enforcement, what level of enforcement?
 - Can it be reasonably/easily regulated?
 - Just because you can pass a law, doesn't mean you should



THE BUDGETS OF THREE CITIES

BETTENDORF • MOLINE • ROCK ISLAND

Municipal Budgets

Bettendorf

Moline

Rock Island

2015-2016

2016

2016

\$75,902,987

\$153,774,380

\$131,716,131

State of Iowa

Appropriation

Budgetary

300 positions

385 positions

401 positions

33,217 2010 census

43,483 2010 census

39,018 2010 census

Moline 2016 Budget

Total	\$153,774,380
Less North Slope Project	(\$17,350,000)
Less MFT Related Grants	<u>(\$ 2,839,190)</u>
Without extraordinary items	\$133,585,190

Observations: Moline vs Rock Island

	MOLINE 2016 Budget	ROCK ISLAND 2016 Budget
GENERAL	\$43,792,860	\$37,070,234
ENGINEERING	included	\$1,385,717
HUMAN SERVICES	included	\$226,336
ECONOMIC DEVELOPMENT	included	\$667,495
	\$43,792,860	\$39,349,782

Moline General Fund includes subsidies to:

Library Fund	\$360,000
Park Fund	\$140,000
Street CIP	\$495,000
Park CIP	<u>\$160,000</u>
	\$1,155,000

Rock Island allocates a portion of its General Administration, Public Safety, Public Works and Economic Development to its Riverboat Gaming Fund.

Observations: Moline vs Rock Island

	MOLINE 2016 Budget	ROCK ISLAND 2016 Budget
TIF #1	\$3,284,925	\$1,913,357
TIF #2	\$237,950	\$0
TIF #3	\$56,015	\$366,745
TIF #4	\$416,620	\$2,221,954
TIF #5	\$495,035	\$286,819
TIF #6	\$118,135	\$0
TIF #7	\$3,641,175	\$1,085,000
TIF #8	\$35,000	\$123,000
TIF #9	\$8,055	\$225,500
TIF #10	\$141,375	
TIF #11	\$3,069,440	
TIF #12	\$147,740	
	\$11,651,465	\$6,222,375

Observations: Moline vs Rock Island

	MOLINE 2016 Budget	ROCK ISLAND 2016 Budget
GENERAL TRUST	\$447,000	\$0
STATE DRUG PREVENTION		\$281,588
DUI FINE LAW		\$2,510
US DEPT OF JUSTICE GRANT		\$16,336
FEDERAL DRUG PREVENTION		\$18,000
DARE		\$9,860
POLICE CONTRIBUTIONS		\$19,570
ADOPT A SCHOOL		\$880
HOMEBUYER GRANT	\$1,395	
LEAD HAZARD GRANT	\$843,830	
TRUST EMERGENCY REPAIR	\$30,740	
NSP2	\$77,080	
ATTORNEY GENERAL GRANT	\$150,000	
BLIGHT REDUCTION	\$350,000	
CDBG	\$661,740	\$1,445,586
	\$2,561,785	\$1,794,330

Observations: Moline vs Rock Island

	MOLINE 2016 Budget	ROCK ISLAND 2016 Budget
SPECIAL SERVICE AREA #1	\$177,485	
SPECIAL SERVICE AREA #2	\$258,415	
LIBRARY	\$3,317,025	\$2,737,768
PARK & RECREATION	\$3,753,090	\$6,514,085
REVOLVING LOAN PROGRAMS	\$222,375	\$475,145
MOTOR FUEL TAX	\$4,819,440	\$955,000

Moline has two special service areas that levied \$435,900 in 2016.

Rock Island's Park & Recreation budget is larger as they have two golf courses and a fitness center.

Rock Island has a Riverboat Gaming Fund that is used for a portion of its Parks & Recreation, Library, and Information Technology.

Moline's Motor Fuel Tax includes \$2,839,190 in Grants and the use of \$830,250 in Reserves.

Observations: Moline vs Rock Island

	MOLINE 2016 Budget	ROCK ISLAND 2016 Budget
MLK CENTER		\$274,475
MLK ACTIVITY		\$333,340
RI LABOR DAY PARADE		\$17,960
RIVERBOAT GAMING		\$4,934,142
SUNSET MARINA		\$692,427
PERPETUAL CARE	\$13,520	
PARK/CEMETERY GIFTS	\$12,000	
LIBRARY TRUST	\$80,000	
REHER ART GALLERY	\$50,500	
INFORMATION TECHNOLOGY	\$1,289,090	
PUBLIC SAFETY EQUIPMENT	\$208,025	

Observations: Moline vs Rock Island

	MOLINE 2016 Budget	ROCK ISLAND 2016 Budget
FIRE PENSION	\$7,631,375	\$4,029,873
POLICE PENSION	\$7,082,030	\$4,096,181
CAPITAL IMPROVEMENTS	\$8,105,000	\$5,392,236
DEBT SERVICE	\$3,244,000	\$5,280,556
WATER	\$9,242,120	\$18,121,499
WASTEWATER	\$26,208,490	\$15,127,241
STORMWATER	\$1,015,500	\$1,737,064
SOLID WASTE	\$2,445,535	\$2,032,009
HYDROELECTRIC PLANT	\$0	\$345,125
FLEET	\$4,771,095	\$4,271,910
HEALTH INSURANCE	\$7,681,240	\$5,536,971
LIABILTY INSURANCE	\$3,932,920	\$1,392,637

Observations: Moline vs Bettendorf

Bettendorf does not have a municipal EMS service or a municipal water utility.

Police and Fire Pension costs are administered by the state and not included in Bettendorf's budget.

Bettendorf has two municipal golf courses, a municipal convention center, a municipal fitness center and a municipal museum.

Bettendorf has a Gaming Revenue Fund with the majority of the revenue allocated to supplement operating funds for the Family Museum, Life Fitness Center, Palmer's Golf Course, Splash Landing and Mass Transit. Approximately \$521,600 is allocated to fund capital projects.

Bettendorf uses their motor fuel tax revenue for public works administration, street maintenance, engineering, snow removal, traffic signs, trees & plantings, city tree program, and traffic signals.

Questions?

A black marker is shown drawing a curved line under the word "Questions?". The marker is positioned at the bottom right of the frame, with its tip pointing towards the end of the underline. The word "Questions?" is written in a cursive, handwritten style on lined paper. The underline is a single, smooth, slightly wavy line that spans most of the width of the word.

**MOLINE
2016 Budget**

**ROCK ISLAND
2016 Budget**

GENERAL	\$43,792,860	\$37,070,234
ENGINEERING	included	\$1,385,717
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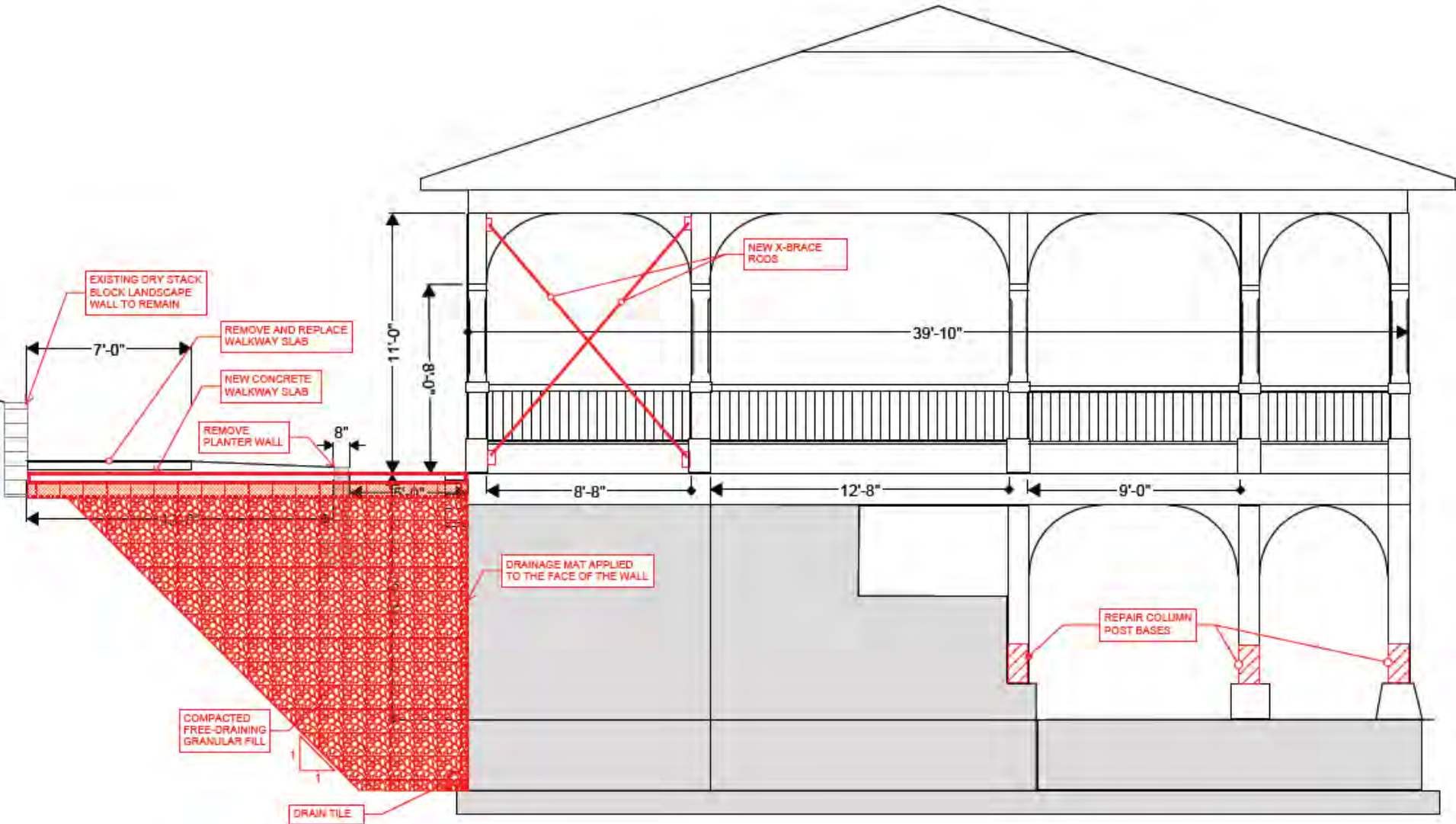
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TRUST EMERGENCY REPAIR	\$30,740	
NSP2	\$77,080	
ATTORNEY GENERAL GRANT	\$150,000	
BLIGHT REDUCTION	\$350,000	
CDBG	\$661,740	\$1,445,586
	\$2,561,785	\$1,794,330

SPECIAL SERVICE AREA #1	\$177,485	
SPECIAL SERVICE AREA #2	\$258,415	
LIBRARY	\$3,317,025	\$2,737,768
PARK & RECREATION	\$3,753,090	\$6,514,085
REVOLVING LOAN PROGRAMS	\$222,375	\$475,145
MOTOR FUEL TAX	\$4,819,440	\$955,000
FOREIGN FIRE INSURANCE	\$48,000	\$52,000
TOURISM FUND	\$160,000	
MLK CENTER		\$274,475
MLK ACTIVITY		\$333,340
RI LABOR DAY PARADE		\$17,960
RIVERBOAT GAMING		\$4,934,142
SUNSET MARINA		\$692,427
PERPETUAL CARE	\$13,520	
PARK/CEMETERY GIFTS	\$12,000	
LIBRARY TRUST	\$80,000	
REHER ART GALLERY	\$50,500	
INFORMATION TECHNOLOGY	\$1,289,090	
PUBLIC SAFETY EQUIPMENT	\$208,025	
FIRE PENSION	\$7,631,375	\$4,029,873
POLICE PENSION	\$7,082,030	\$4,096,181
CAPITAL IMPROVEMENTS	\$8,105,000	\$5,392,236
DEBT SERVICE	\$3,244,000	\$5,280,556
WATER	\$9,242,120	\$18,121,499
WASTEWATER	\$26,208,490	\$15,127,241
STORMWATER	\$1,015,500	\$1,737,064
SOLID WASTE	\$2,445,535	\$2,032,009
HYDROELECTRIC PLANT	\$0	\$345,125
FLEET	\$4,771,095	\$4,271,910
HEALTH INSURANCE	\$7,681,240	\$5,536,971
LIABILITY INSURANCE	\$3,932,920	\$1,392,637
	\$153,774,380	\$131,716,131

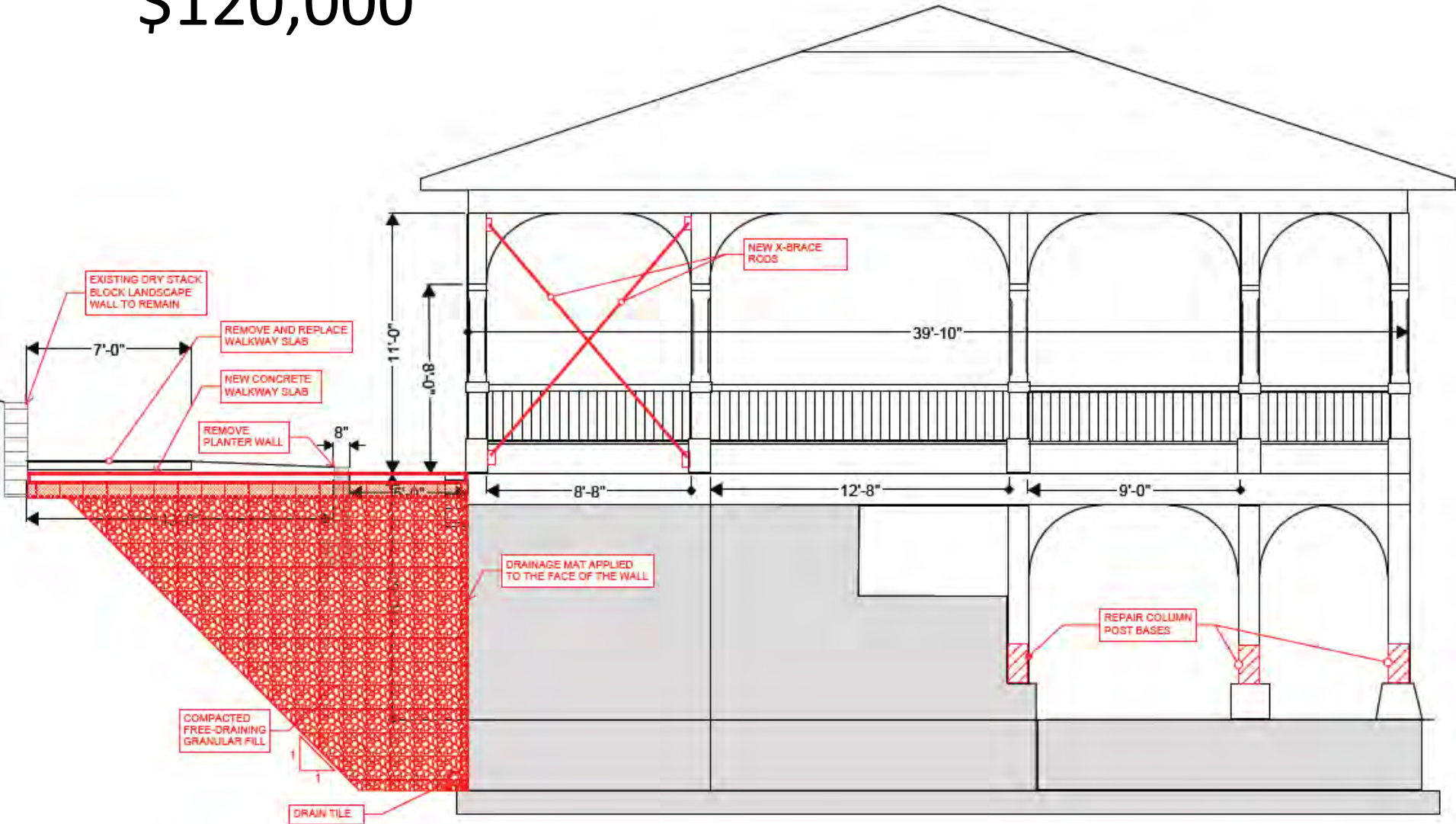
	MOLINE 2016 Budget	BETTENDORF 2015-16 Budget
GENERAL	\$43,792,860	\$15,957,705
TIF #1	\$3,284,925	\$108,729
TIF #2	\$237,950	\$50,056
TIF #3	\$56,015	\$47,079
TIF #4	\$416,620	\$158,364
TIF #5	\$495,035	\$28,076
TIF #6	\$118,135	\$910,702
TIF #7	\$3,641,175	\$68,432
TIF #8	\$35,000	\$58,632
TIF #9	\$8,055	\$77,599
TIF #10	\$141,375	\$11,383
TIF #11	\$3,069,440	\$14,799
TIF #12	\$147,740	\$26,784
TIF #13		\$0
SPECIAL SERVICE AREA #1	\$177,485	
SPECIAL SERVICE AREA #2	\$258,415	
GENERAL TRUST	\$447,000	
POLICE CONTRIBUTIONS		\$14,000
HOMEBUYER GRANT	\$1,395	
LEAD HAZARD GRANT	\$843,830	
TRUST EMERGENCY REPAIR	\$30,740	
NSP2	\$77,080	
ATTORNEY GENERAL GRANT	\$150,000	
BLIGHT REDUCTION	\$350,000	
CDBG	\$661,740	\$1,143,616
REVOLVING LOAN PROGRAMS	\$222,375	
MOTOR FUEL TAX	\$4,819,440	\$3,486,485
FOREIGN FIRE INSURANCE	\$48,000	
TOURISM FUND	\$160,000	
LIBRARY	\$3,317,025	\$3,038,824
PARK & RECREATION	\$3,753,090	\$4,876,198
QC WATERFRONT CONVENTION CENTER		\$2,944,470
FAMILY MUSEUM OF ARTS & SCIENCE		\$2,272,341
TRANSIT ENTERPRISE		\$1,994,455
PERPETUAL CARE	\$13,520	
PARK/CEMETERY GIFTS	\$12,000	
LIBRARY TRUST	\$80,000	\$41,500
REHER ART GALLERY	\$50,500	
INFORMATION TECHNOLOGY	\$1,289,090	\$957,568
PUBLIC SAFETY EQUIPMENT	\$208,025	
FIRE PENSION	\$7,631,375	
POLICE PENSION	\$7,082,030	
CAPITAL IMPROVEMENTS	\$8,105,000	\$11,633,365
DEBT SERVICE	\$3,244,000	\$10,265,635
WATER	\$9,242,120	
WASTEWATER	\$26,208,490	\$4,248,806
STORMWATER	\$1,015,500	\$1,633,286
SOLID WASTE	\$2,445,535	\$2,083,577
FLEET	\$4,771,095	\$2,728,065
HEALTH INSURANCE	\$7,681,240	\$4,156,625
LIABILITY INSURANCE	\$3,932,920	\$865,831
	<u>\$153,774,380</u>	<u>\$75,902,987</u>

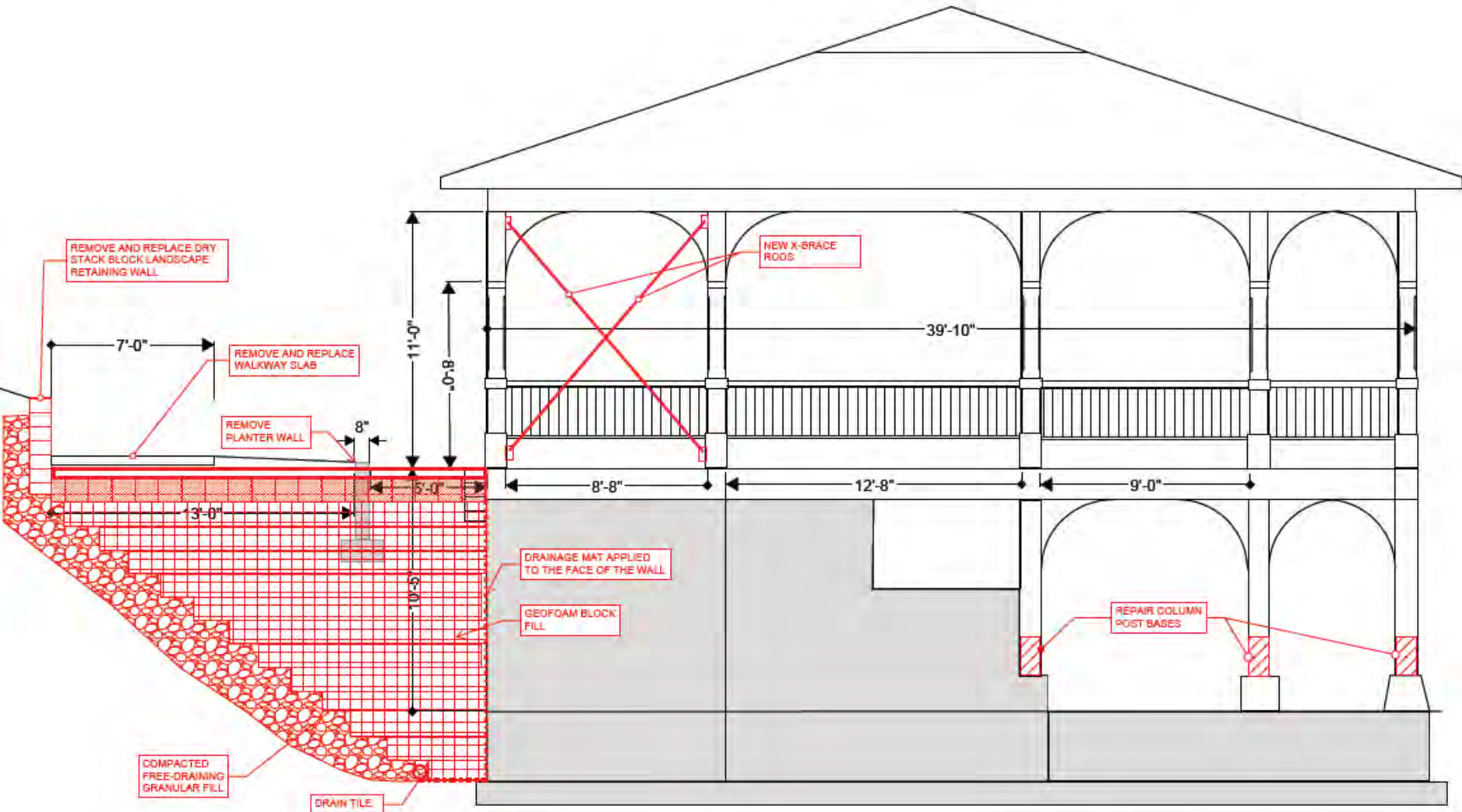


33RD AV

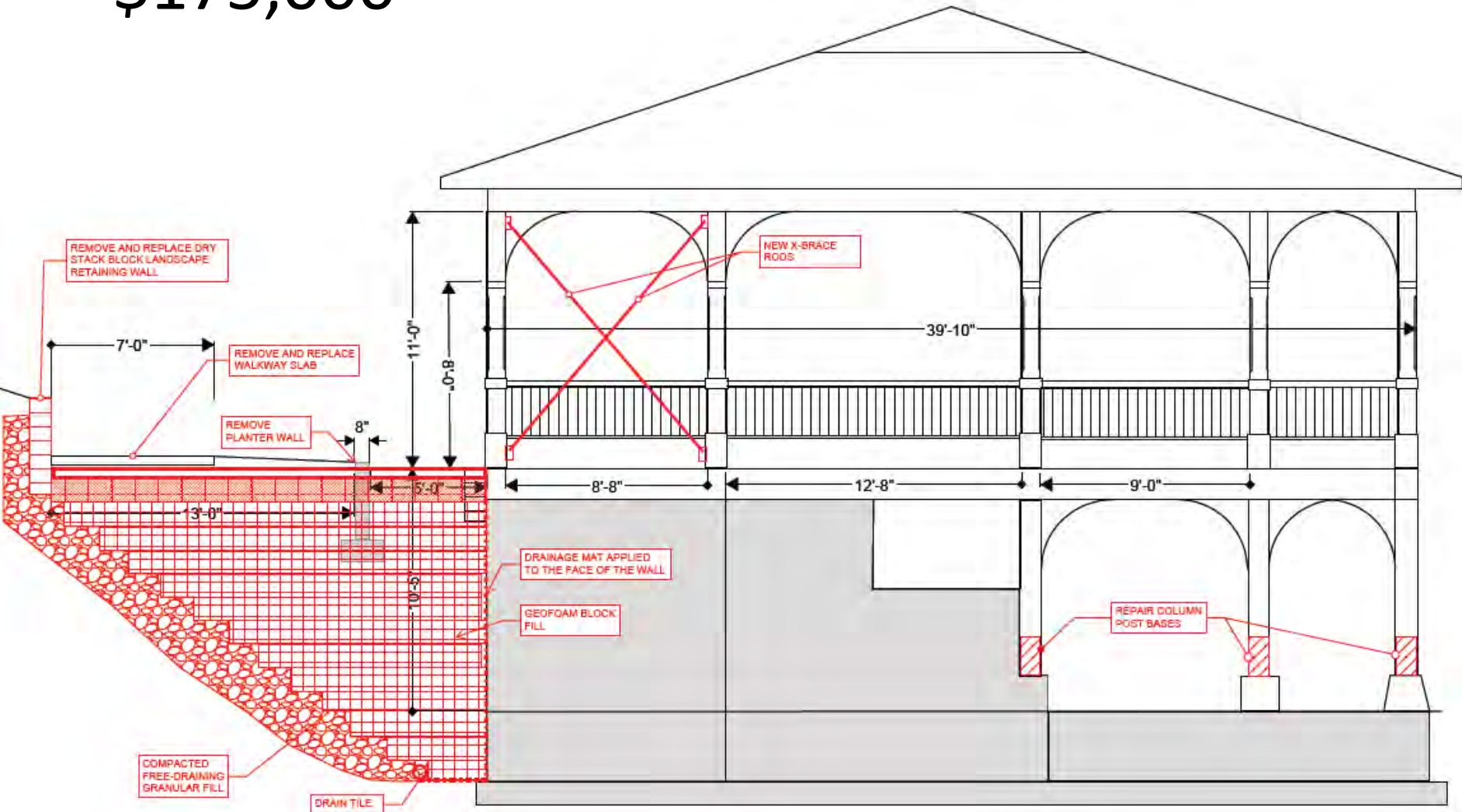


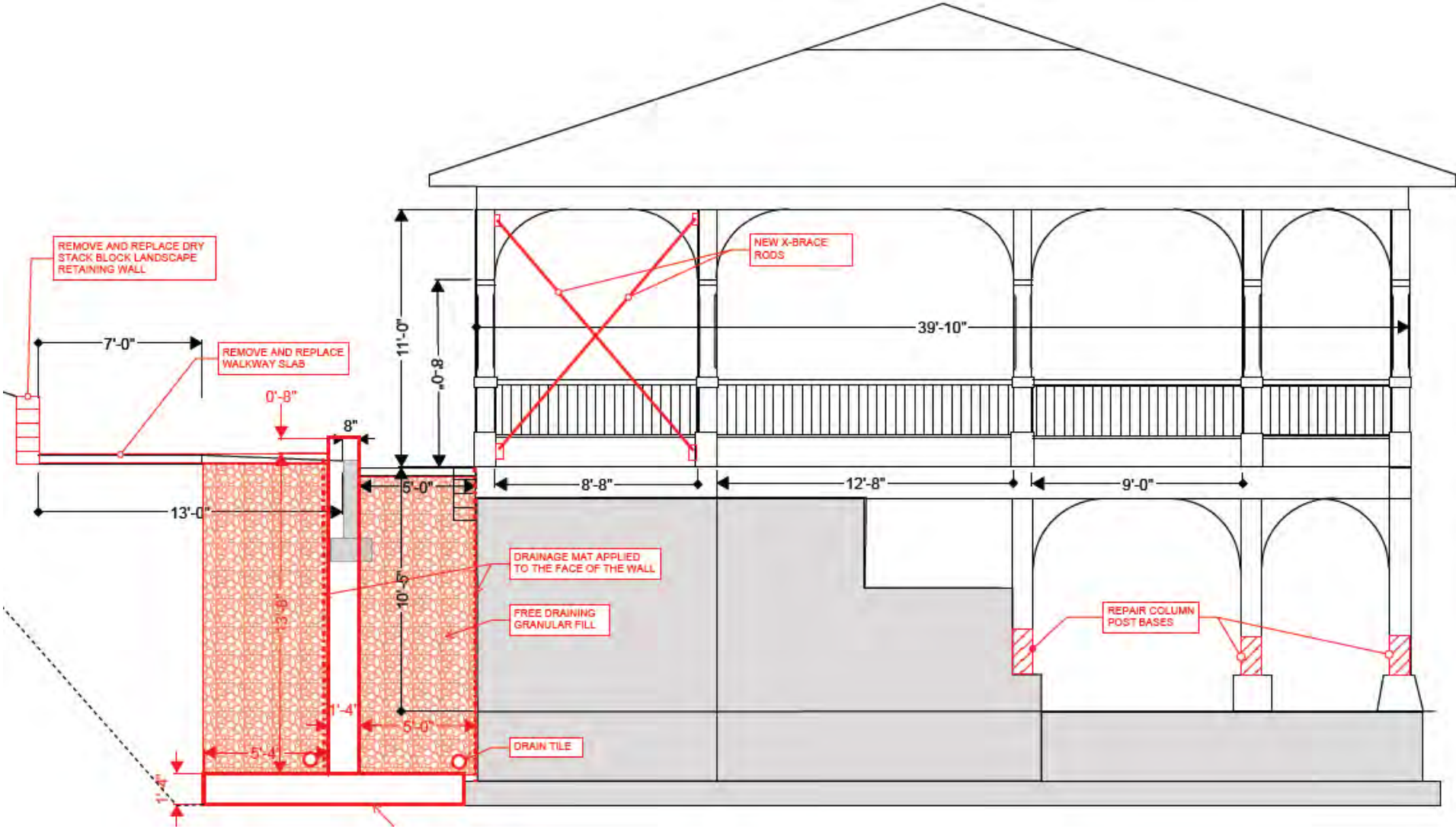
\$120,000



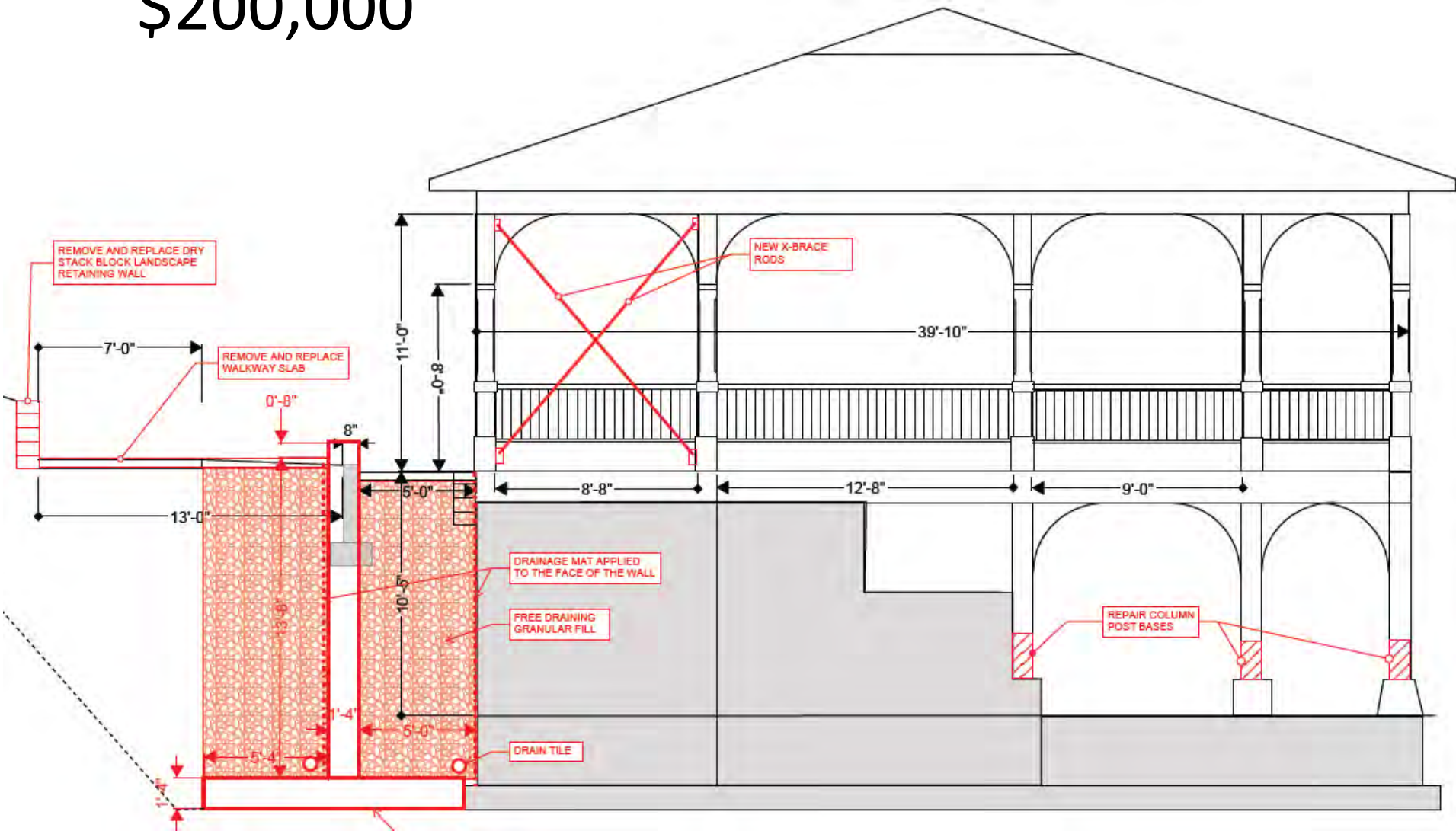


\$175,000





\$200,000











Foundation Repair

Foundation Repair

Drainage	\$120,000
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GeoFoam	\$175,000
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Retaining Wall	\$200,000
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Foundation Repair

Drainage	\$120,000
GeoFoam	\$175,000
Retaining Wall	\$200,000
Timber Column Repairs	\$43,000

Foundation Repair

Drainage	\$120,000
GeoFoam	\$175,000
Retaining Wall	\$200,000
Timber Column Repairs	\$43,000
Lateral X-Bracing	\$28,000

Foundation Repair

Drainage	\$120,000
GeoFoam	\$175,000
Retaining Wall	\$200,000
Timber Column Repairs	\$43,000
Lateral X-Bracing	\$28,000
Knee Braces	\$50,000

Foundation Repair

Drainage	\$120,000
GeoFoam	\$175,000
Retaining Wall	\$200,000
Timber Column Repairs	\$43,000
Lateral X-Bracing	\$28,000
Knee Braces	\$50,000
Rest Room Remodel	\$45,000

Foundation Repair

Drainage	\$120,000
GeoFoam	\$175,000
Retaining Wall	\$200,000
Timber Column Repairs	\$43,000
Lateral X-Bracing	\$28,000
Knee Braces	\$50,000
Rest Room Remodel	\$45,000
Contingency	\$30,000

Foundation Repair

Drainage	\$120,000
GeoFoam	\$175,000
Retaining Wall	\$200,000
Timber Column Repairs	\$43,000
Lateral X-Bracing	\$28,000
Knee Braces	\$50,000
Rest Room Remodel	\$45,000
Contingency	\$30,000
Engineering Fees	\$30,000

Foundation Repair

<i>Drainage</i>	<i>\$120,000</i>
GeoFoam	\$175,000
Retaining Wall	\$200,000
<i>Timber Column Repairs</i>	<i>\$43,000</i>
<i>Lateral X-Bracing</i>	<i>\$28,000</i>
Knee Braces	\$50,000
<i>Rest Room Remodel</i>	<i>\$45,000</i>
<i>Contingency</i>	<i>\$30,000</i>
<i>Engineering Fees</i>	<i>\$30,000</i>

Foundation Repair

<i>Drainage</i>	\$120,000
GeoFoam	\$175,000
Retaining Wall	\$200,000
<i>Timber Column Repairs</i>	\$43,000
<i>Lateral X-Bracing</i>	\$28,000
Knee Braces	\$50,000
<i>Rest Room Remodel</i>	\$45,000
<i>Contingency</i>	\$30,000
<i>Engineering Fees</i>	<u>\$30,000</u>
<i>Total</i>	\$296,000

Foundation Repair

<i>Drainage</i>	<i>\$120,000</i>
<i>GeoFoam</i>	<i>\$175,000</i>
Retaining Wall	\$200,000
<i>Timber Column Repairs</i>	<i>\$43,000</i>
<i>Lateral X-Bracing</i>	<i>\$28,000</i>
Knee Braces	\$50,000
<i>Rest Room Remodel</i>	<i>\$45,000</i>
<i>Contingency</i>	<i>\$30,000</i>
<i>Engineering Fees</i>	<i><u>\$30,000</u></i>
<i>Total</i>	<i>\$351,000</i>